

## Message Text

SECRET

PAGE 01 STATE 040164  
ORIGIN NEA-10

INFO OCT-01 ISO-00 SP-02 SS-15 NSC-05 PM-05 MMO-01  
INR-10 SIG-01 /050 R

DRAFTED BY NEA/IAI:MGANDERSON:SKG  
APPROVED BY NEA/IAI:WBSMITHII  
S/P:MACASEY (SUBSTANCE)  
-----030542 152255Z /13

P 152109Z FEB 78  
FM SECSTATE WASHDC  
TO AMEMBASSY TEL AVIV PRIORITY

S E C R E T STATE 040164

E.O. 11652: GDS

TAGS: AMGT, PFOR, IS

SUBJECT: U.S. GOALS AND OBJECTIVES

REF: TEL AVIV 1968

1. NO FORMAL S/P CLEARANCE HAS YET BEEN RECEIVED ON FOL-  
LOWING TEXT, BUT EMBASSY CAN PROCEED ON THE ASSUMPTION THAT  
SUCH CLEARANCE WILL BE FORTHCOMING.

2. BEGIN TEXT:

"I. CONTINUED ISRAELI EFFORTS TOWARD RESOLUTION OF DISPUTE  
WITH ARABS.

-- CONTINUE TO ENCOURAGE ISRAEL TO BE AS FLEXIBLE AS POSSI-  
BLE WITH ITS OWN PROPOSALS AND AS RESPONSIVE AS POSSIBLE TO  
PROPOSALS FROM THE OTHER PARTIES IN PEACE EFFORTS, IN PAR-  
TICULAR ON THOSE ASPECTS OF SETTLEMENT ISSUES SUCH AS  
TERRITORY AND PALESTINIANS WHICH ARE ESSENTIAL ELEMENTS OF  
SECRET

SECRET

PAGE 02 STATE 040164

FINAL PEACE AGREEMENT. ENCOURAGE AWARENESS THAT A NEW AND  
BROADER DEFINITION OF SECURITY MUST BE BASED ON PEACEFUL  
INTENTIONS OF NEIGHBORS, DEMILITARIZED ZONES, PULL BACKS,  
REDUCTION OF FORCES, ETC., RATHER THAN SOLELY ON ARMED  
CAMPS FACING EACH OTHER ACROSS UNCERTAIN BORDERS.

-- MAINTAIN FRANK AND OPEN DIALOGUE WITH THE BEGIN GOVERN-

MENT AND WITH VARIOUS INFLUENTIAL GROUPS AND PERSONS, INCLUDING THE PRESS, REGARDING U.S., ISRAELI AND ARAB VIEWS ON SETTLEMENT DIPLOMACY.

-- AS FAR AS CONSISTENT WITH PD-13, AND TAKING INTO CONSIDERATION U.S. SECURITY INTERESTS AND BROAD GLOBAL POLICIES, WE SHOULD CONTINUE TO PROVIDE ISRAEL WITH ASSURANCES OF U.S. SUPPORT FOR ISRAEL'S LEGITIMATE SECURITY REQUIREMENTS.

-- URGE CONTINUED RESTRAINT IN DEALING WITH THE SOUTHERN LEBANON PROBLEM.

-- CONTINUE TO STRESS TO THE ISRAELI GOVERNMENT OUR OPPOSITION TO SETTLEMENTS IN THE OCCUPIED TERRITORIES, POINTING OUT THAT SUCH SETTLEMENTS ARE ILLEGAL AND AN OBSTACLE TO PEACE.

"II. BROADENED OBJECTIVES FOR U.S. FINANCIAL ASSISTANCE.

-- CONSIDER ONLY SHORTFALL BETWEEN AVAILABLE ISRAELI RESOURCES AND ITS NONMILITARY NEEDS IN DETERMINING U.S. ECONOMIC ASSISTANCE LEVELS.

-- COOPERATE WITH GOI IN ARRIVING AT A REALISTIC ASSESSMENT OF ECONOMIC COSTS AND BENEFITS RESULTING FROM A PEACE  
SECRET

SECRET

PAGE 03 STATE 040164

AGREEMENT AND EMPHASIZE OUR WILLINGNESS TO SHOULDER SOME OF THE COSTS OF A FINAL SETTLEMENT.

-- BASE U.S. MILITARY ASSISTANCE LEVELS AND COMPOSITION ON U.S. PERCEPTIONS OF THE ISRAELI DEFENSE CAPABILITY NEEDED TO PROVIDE FOR ITS SECURITY UNDER CHANGING CIRCUMSTANCES.

-- ENCOURAGE ISRAEL TO RELY ON THE IMF AND THE IBRD FOR SUPPORT AND GUIDANCE IN ORGANIZING ITS ECONOMY THEREBY DECREASING ITS DEPENDENCE ON U.S. OR OTHER EXTERNAL RESOURCES TO FINANCE A HIGH RATE OF ECONOMIC GROWTH.

"III. EXPANDED ISRAELI INTERNATIONAL RELATIONSHIPS.

-- COORDINATE WITH GOI EFFORTS TO DEAL WITH ANTI-ISRAELI INITIATIVES IN INTERNATIONAL ORGANIZATIONS, INCLUDING WHENEVER POSSIBLE, GOI COOPERATION WITH REASONABLE UN-SYSTEM FACT-FINDING EFFORTS.

-- ENCOURAGE AND ASSIST GOI TO CONTINUE, WHERE NOT INCONSISTENT WITH U.S. POLICY OBJECTIVES, TO EXPAND

RELATIONSHIPS IN THIRD WORLD, ESPECIALLY AFRICA.

-- WORK WITH GOI TO STRENGTHEN TIES WITH EUROPEAN POWERS.

-- ENCOURAGE GOI COMPLIANCE WITH ANY SECURITY COUNCIL  
RESOLUTIONS REGARDING SOUTHERN AFRICA.

"IV. STRENGTHENED SUPPORT FOR U.S. NONPROLIFERATION  
POLICIES.

-- SEEK GOI ADHERENCE TO NPT.

-- ENCOURAGE GOI TO AT MINIMUM HOLD TO, AND IF POSSIBLE  
STRENGTHEN, ITS POSITION ESCHEWING FIRST INTRODUCTION OF  
SECRET

SECRET

PAGE 04 STATE 040164

NUCLEAR WEAPONS IN MIDDLE EAST.

-- STRONGLY DISCOURAGE GOI FROM UNDERTAKING OR CONTINUING  
NUCLEAR RELATIONSHIPS WITH NON-IAEA STATES WHERE MATERIEL  
OR TECHNOLOGY ARE NOT SAFEGUARDED.

-- ULTIMATELY, SEEK WITH GOI NUCLEAR COOPERATION AGREEMENT  
WHICH INCLUDES FULL SCOPE SAFEGUARDS, IF POSSIBLE, COVER-  
ING DIMONA.

"V. ENHANCEMENT OF THE HUMAN RIGHTS ENVIRONMENT IN ISRAEL  
AND THE OCCUPIED TERRITORIES.

-- ENCOURAGE ATTENTION TO HUMAN RIGHTS, ESPECIALLY THOSE  
OF MINORITIES, IN ISRAEL.

-- URGE THE GOI TO RECONSIDER ITS DECISION NOT TO ALLOW THE  
ICRC OR ANOTHER BODY TO CONDUCT A FORMAL INVESTIGATION OF  
ALLEGATIONS ABOUT TORTURE.

-- URGE THE GOI TO ESCHEW HARSH SECURITY MEASURES IN THE  
OCCUPIED TERRITORIES, SUCH AS THE SEALING OF HOUSES OF  
SUSPECTS, DEPORTATION OF SECURITY SUSPECTS, ADMINISTRATIVE  
DETENTION AND THE USE OF EXCESSIVE FORCE IN HANDLING DIS-  
TURBANCES. " END TEXT VANCE

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NNN



## Message Attributes

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**Capture Date:** 01 jan 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** INSTRUCTIONS, NEGOTIATIONS, PEACE PLANS, FOREIGN INTEREST REPRESENTATION  
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**Copy:** SINGLE  
**Draft Date:** 15 feb 1978  
**Decaption Date:** 01 jan 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
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**Document Unique ID:** 00  
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**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Expiration:**  
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**TAGS:** AMGT, PFOR, IS, US  
**To:** TEL AVIV  
**Type:** TE  
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**Review Markings:**  
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